

Date of Hearing: April 23, 2019

ASSEMBLY COMMITTEE ON HIGHER EDUCATION

Jose Medina, Chair

AB 624 (Gabriel) – As Amended April 11, 2019

**SUBJECT:** Pupil and student health: identification cards: sexual assault and domestic violence hotline telephone numbers.

**SUMMARY:** Requires, commencing July 1, 2020, each campus of the California Community Colleges (CCC), the California State University (CSU), the University of California (UC), and private institutions of higher learning, who issue student identification (ID) cards to their students, to have printed on either side of the student ID cards, the numbers for the National Sexual Assault Hotline, the National Domestic Violence Hotline, and a sexual or reproductive health hotline. Specifically, **this bill:**

- 1) Authorizes, commencing July 1, 2020, each campus of the CCC, CSU, UC, and private institutions of higher learning that issue student ID cards to (in addition to what is described in the “summary above), have printed on either side of the student ID cards, a local sexual assault hotline and a local domestic violence hotline.
- 2) Specifies if campuses of the CCC, CSU, UC, and private institutions of higher learning that issue student ID cards have a supply of unissued student ID cards that do not comply with the requirements (as described in the summary and (1) above), the campuses may issue those student ID cards until that supply is depleted.
- 3) Requires that the student ID cards with the new telephone numbers included, per the summary and (1) above, apply for a student ID card issued for the first time to a student, and to a student ID card issued to replace a damaged or lost student ID card.

**EXISTING LAW:**

- 1) Establishes the Donahoe Higher Education Act, setting forth the mission of the UC, CSU, and CCC; and, defines "independent institutions of higher education" as nonpublic higher education institutions that grant undergraduate degrees, graduate degrees, or both, and that are formed as nonprofit corporations in California and are accredited by an agency recognized by the United States Department of Education (Education Code (EC) Section 66010, et seq.).
- 2) Requires, beginning July 1, 2019, a public or private institution of higher education that issues student ID cards to have printed on either side of the cards the telephone number for the National Suicide Prevention Lifeline and authorizes, beginning July 1, 2019, the institutions that issue student ID cards to have printed on either side of the cards: 1) the Crisis Text Line; 2) the campus police or security telephone number or, if the campus does not have a campus police or security telephone number, the local nonemergency telephone number; and, 3) a local suicide prevention hotline telephone number. Requires a school or institution of higher education that has a supply of unissued identification cards that do not comply with the requirements of this bill to issue those identification cards until that supply is depleted. Specifies that the requirements apply for an ID card issued for the first time, and to ID cards

issued to replace a damaged or lost ID card (EC Section 215.5).

**FISCAL EFFECT:** This measure has been keyed non-fiscal by the Legislative Counsel.

**COMMENTS:** *Double referral.* This bill was passed by the Assembly Committee on Education on April 10, 2019, with a vote of 5-1.

*Need for the measure.* According to the author, “Students at public and private schools alike must confront issues like sexual assault, domestic violence, and reproductive health and the information available to them today is not always easily accessible or sufficient”.

This measure requires public and private nonprofit postsecondary institutions who issue student ID cards, in part, to print the number for the National Sexual Assault Hotline, the National Domestic Violence Hotline, and a sexual or reproductive health hotline.

*Current status of student ID cards.* There is no segment systemwide student ID card; each campus of the UC, CSU, and CCC issues unique ID cards. Committee Staff understands that some campus-issued student ID cards already include emergency and key contact numbers on the front or back of the cards.

To note, student ID cards are not issued every quarter or semester. Typically, currently-enrolled students receive a sticker with the semester or quarter listed that they adhere to their existing ID card. Additionally, student ID cards are not very large in size; most are approximately the same size of the California Driver's License.

This measure requires the campuses to provide several numbers on either side of the campus-issued student ID cards.

While it is critical to ensure students are equipped with necessary contact information should they experience trauma and have the need to contact sexual assault hotlines and domestic violence hotlines, other critical prevention and assistance helpline numbers are already required to be placed on pupil and student ID cards; all numbers will not fit on said ID cards.

SB 972 (Portantino), as described in the “prior legislation” section of this analysis, requires schools serving pupils in grades 7-12 inclusive and postsecondary institutions of learning who issue student ID cards, to have the following numbers listed either on the front or back of every issued ID card: 1) National Suicide Prevention Lifeline; 2) The Crisis Text Line; 3) A local suicide prevention hotline telephone number; and, for postsecondary institutions only, 4) The campus police or security telephone number or, if the campus does not have a campus police or security telephone number, the local nonemergency telephone number.

*The Committee may wish to decide if it is sound policy to pick and choose which helpline numbers should be added to school and campus issued student ID cards.*

*Noted fiscal concerns.* While this measure has been keyed non-fiscal by Legislative Counsel, Committee Staff understands from the segments that there will be implementation costs associated to each campus that issues student ID cards, as required by this measure.

*Comment comments and amendments.* As currently drafted, this measure requires faith-based institutions of higher learning to include the number of a sexual or reproductive health hotline.

Committee Staff understands that including said number may go against the religious beliefs and tenets of the faith-based institutions of higher learning.

Additionally, as discussed in the “current status of student ID cards” section of this analysis, there are many other important phone numbers that are currently required to be placed on student ID cards.

*With this in mind, Committee Staff recommends, and the author has agreed to accept, the following amendments:*

(c) Commencing July 1, 2020, a public or **a non-faith based** private institution of higher education that issues student identification cards shall have printed on either side of the student identification cards the telephone numbers described in paragraphs (1), (2), and (3) and may have printed on either side of the student identification cards the telephone numbers described in ~~paragraphs (4) and (5):~~ **paragraph (4):**

(1) The National Sexual Assault Hotline, 1-800-656-4673.

(2) The National Domestic Violence Hotline, 1-800-799-7233.

(3) A sexual or reproductive health hotline.

(4) **A local sexual assault hotline. A local sexual assault and domestic violence hotline that the campus deems appropriate.**

~~(5) A local domestic violence hotline.~~

**(d) Commencing July 1, 2020, a faith-based private institution of higher education that issues student identification cards shall have printed on either side of the student identification cards the telephone numbers described in paragraphs (1) and (2):**

**(1) The National Sexual Assault Hotline, 1-800-656-4673.**

**(2) The National Domestic Violence Hotline, 1-800-799-7233.**

To note, for timing purposes, the amendments accepted above, will be taken in the Appropriations Committee.

*Prior legislation.* AB 2391 (Harper) of 2018, which died in the Senate Education Committee, would, in part, require, commencing July 1, 2019, a campus of the CCC or the CSU that issues student ID cards, and request a campus of the UC that issues student ID cards, to include on the back of the student ID cards the telephone numbers for the National Suicide Prevention Lifeline and Crisis Text Line.

SB 972 (Portantino), Chapter 460, Statutes of 2018, required, in part, commencing on July 1, 2019, schools that serve pupils in grades 7-12, inclusive, and postsecondary institutions of learning, that issue student ID cards to have printed on either side of the ID card the number for a suicide hotline.

## **REGISTERED SUPPORT / OPPOSITION:**

### **Support**

California Council of Community Behavioral Health Agencies  
California Federation of Teachers  
National Association of Social Workers, California Chapter

**Opposition**

California Catholic Conference  
California Family Council  
Concerned Women for America  
William Jessup University

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