Fashioning Effective Higher Education Finance Policy

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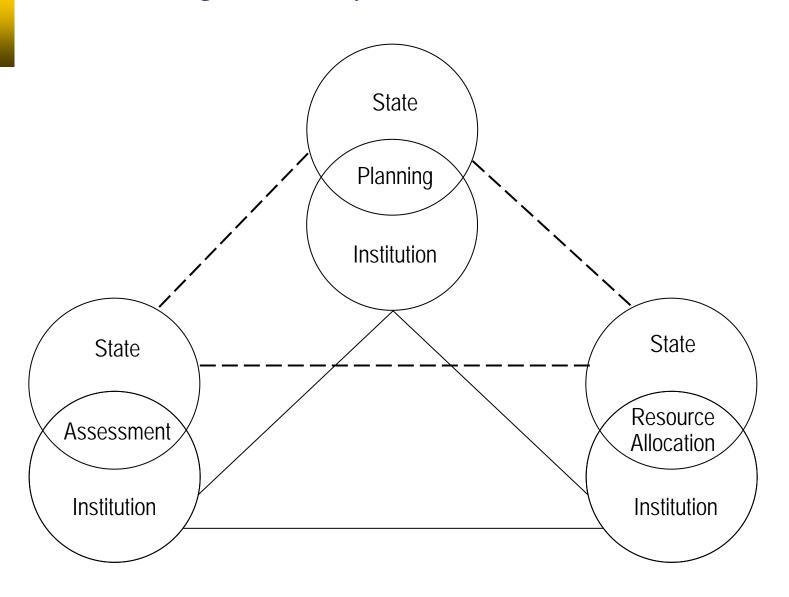
Presented to the

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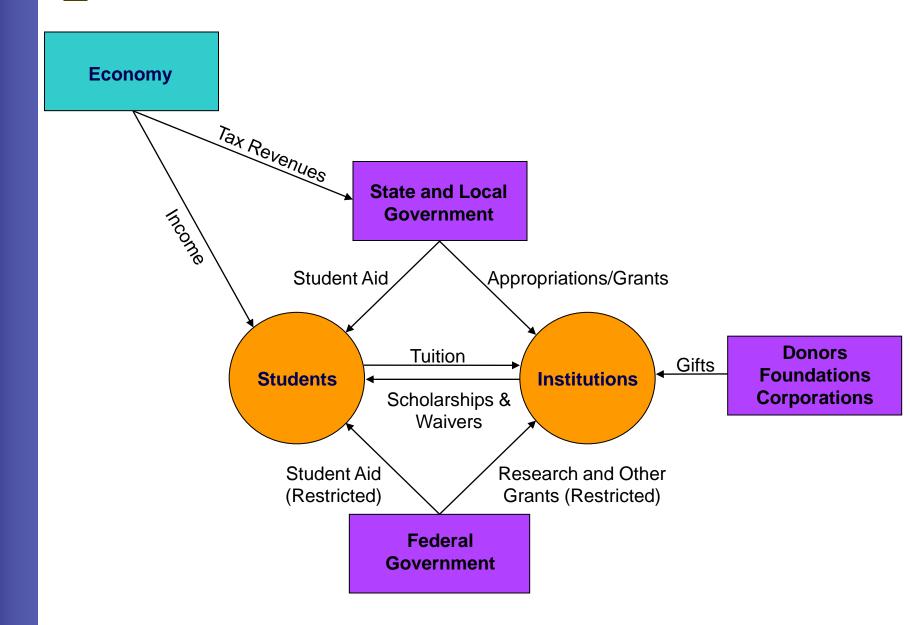
The Management Cycle in a Public Institution



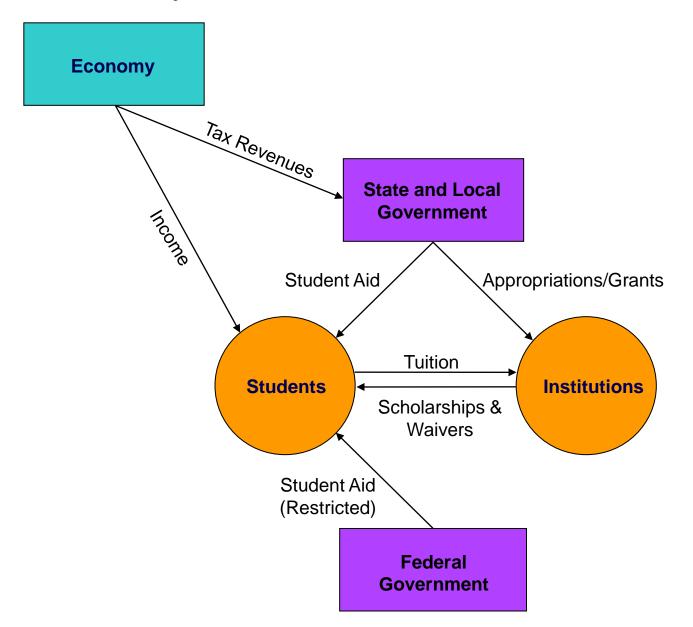
State Policy Objectives

- High Rates of High School Completion of Students
 Who Have Taken an Academically Rigorous
 Curriculum
- High Levels of College Participation of Both Recent High School Graduates and Adult Learners
- High Rates of College Degree Completion
- High Levels of Degree Production in Selected Fields
- An Economy That Employs a High Proportion of College Graduates

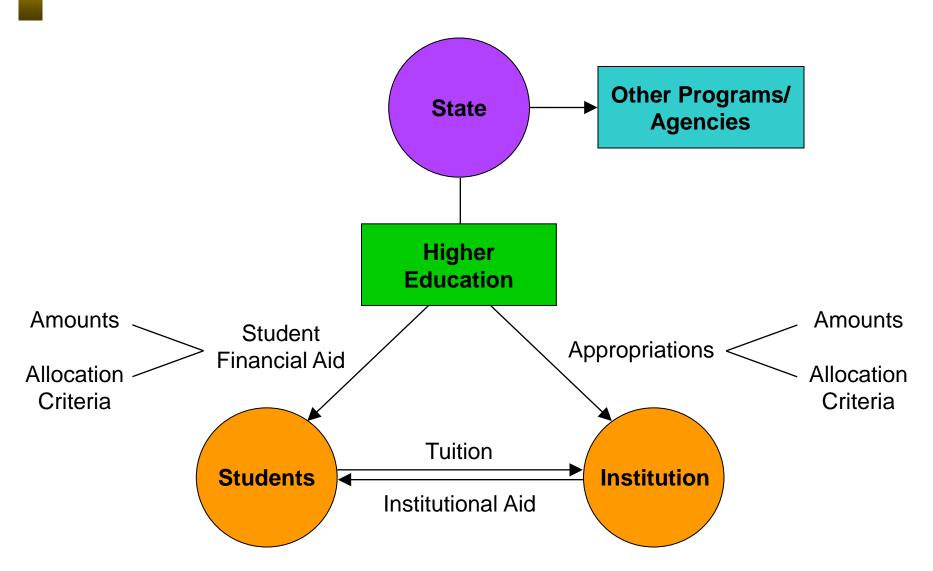
The Flow of Funds



The Flow of Funds



The Domain of State-Level Decisions Regarding Financing of Higher Education



Alignment of Policies

Regarding:

- Appropriations to Institutions
- Tuition and Fees
- State Student Financial Aid
- Institutional Student Financial Aid
- Use of Funds from Other Funders

Alignment Means...

- Appropriations, Tuition and Financial Policies Working Intentionally Together
- Not—as Is Usually the Case:
 - Appropriation Leads
 - Tuition Follows
 - Financial Aid Tries to Keep Up

Criteria for Effective Policy

- Reinforce State Priorities
- Maintain Necessary Institutional Capacity
- Contributions Required Are Affordable—State and Students
- Viewed as Being Fair
- Transparent
- Incentives for Institutional Responsiveness and Entrepreneurship

Criteria from Perspective of Different Stakeholders

State

- Maintenance of Institutional Capacity
- Promotes Achievement of Priority Outcomes
- Affordable

Students

- Affordability
- Value

Institutions

- Adequacy
- Equity
- Stability

The Two Purposes of State Funding Policy

Build Core Capacity—General Purpose Funding

Promote Capacity Utilization Around State Priorities—Special Purpose Funding

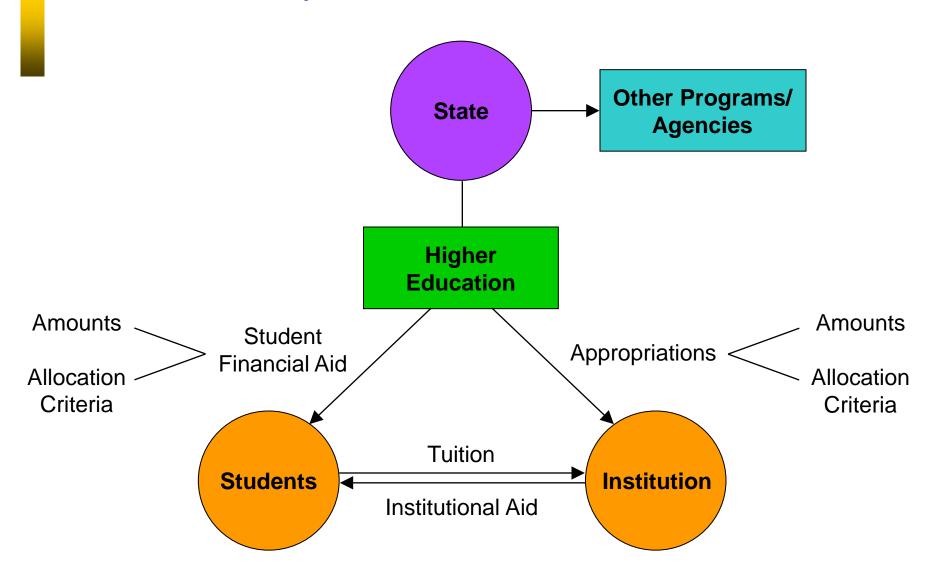
Basic Questions at State Level

How Much to Allocate

To Which Recipients—Students or Institutions

Using Which Mechanisms

The Domain of State-Level Allocation Decisions



Finance Policy—The Options

Core Capacity

Capacity
Utilization/
Public Agenda

Institution	Student
Focused	Focused
■ Base-Plus	Tuition and Aid Policy Focused on
Formulas	Revenue Generation
Performance Funding	Tuition and Aid Policy Focused on Attainment of Specified Outcomes Need-Based Merit-Based

Funding to Institutions—Core Capacity

Base-Plus

Formulas

Investment Funds

Funding to Students—Core Capacity— Revenue Generation

- Base Institutional Tuition
- Mandatory Fees
- Out-of-State Tuition
- Differential Tuition
- Scholarships and Fellowships

Funding Institutions—Capacity Utilization

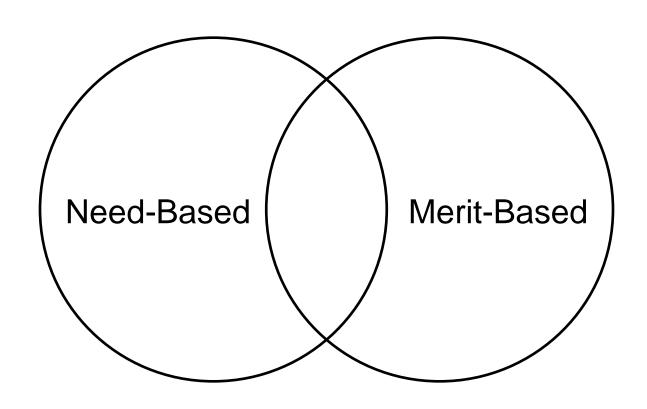
Performance Funding

Funding Students—Capacity Utilization

Need-Based Aid

Merit-Based Aid

Relationships Between "Need-Based" and "Merit-Based" Aid



Conclusions

Cost-Effective Policy Requires:

- Clear Understanding of Priorities
- Creation/Maintenance of Necessary Capacity
- Alignment of Policies Concerning:
 - Institutional Support
 - Tuition and Fees
 - State Student Financial Aid
 - Institutional Support
 - Tuition and Fees
 - Institutional Student Financial Aid
- Incentives for Entrepreneurship